correct copy of JUN #5 which
was filed of record on JUN 4 1987 25 AM 10: 41
and referred to the committee on:

UNITED TO REPRESENTATIVES

Business and Commerce

Chief Clerk of the House

FILED JUN 4 1987

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H.J.R. No. 5

SECOND CALLED SESSION

A JOINT RESOLUTION

proposing a constitutional amendment relating to the establishment of the Texas growth fund and the investment of certain state funds in businesses in the state to promote and encourage economic

- 5 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- SECTION 1. Article XVI of the Texas Constitution is amended by adding Section 70 to read as follows:
 - Sec. 70. (a) In this section:
- 9 (1) "Board of trustees" means the board of trustees of the

 10 Texas growth fund.
- 11 (2) "Fund" means the Texas growth fund.
 - (3) "Venture capital investment" means an investment in debt, equity, or a combination of debt and equity that possesses the potential for substantial investment returns, and includes investments in new or small businesses, investments in businesses with rapid growth potential, or investments in applied research and organizational activities leading to business formation and opportunities involving new or improved processes or products.
 - (b) The Texas growth fund is created as a trust fund.

 Except as otherwise provided by this section, the fund is subject to the general laws of this state governing private sector trusts.

 The governing boards of the permanent university fund, the permanent school fund, the Teacher Retirement System of Texas, the Employees Retirement System of Texas, and any other pension system

- created under this constitution or by statute of this state in their sole discretion may make investments in the fund.
- (c) The fund is managed by a board of trustees consisting of four public members appointed by the governor and one member from and elected by the membership of each of the following:
 - (1) the Board of Regents of The University of Texas System;
 - (2) the Board of Regents of The Texas A&M University System;
- 8 (3) the Board of Trustees of the Teacher Retirement System
 9 of Texas;
- 10 (4) the Board of Trustees of the Employees Retirement System
 11 of Texas; and
- 12 (5) the State Board of Education.

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- (d) Each public member of the board must have demonstrated

 substantial investment expertise. A public member serves for a

 six-year term expiring February 1 of an odd-numbered year.
 - (e) A person filling an elected position on the board of trustees ceases to be a member of the board of trustees when the person ceases to be a member of the board the person represents or as otherwise provided by procedures adopted by the board the person represents. The governor shall designate a chairman from among the members of the board of trustees who serves a term of two years expiring February 1 of each odd-numbered year. A member may serve more than one term as chairman.
- 24 (f) The board of trustees shall manage the investment of the 25 fund, and may:
- 26 (1) employ and retain staff, including a chief executive 27 officer;

- (2) analyze and structure investments;
- 2 (3) set investment policy of the fund;

3 (4) take any action necessary for the creation,
4 administration, and protection of the fund;

3,

- 5 (5) enter into investment contracts with the participating 6 funds or systems;
- 7 (6) adopt rules regarding the operation of the fund;
- 8 (7) pay expenses of the fund based on an assessment on investor contributions; and
 - (8) alternatively, or in combination with its own staff, contract for the management of investments under this section with a private investment management firm or with an investing fund or system electing a member of the board of trustees.
 - investments, the board of trustees shall exercise the judgment and care under the circumstances then prevailing that persons of ordinary prudence, discretion, and intelligence exercise in the management of their own affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable safety of the capital of the fund. All investments of the fund shall be directly related to the creation, retention, or expansion of employment opportunity and economic growth in Texas. In making venture capital investments, all other material matters being equal, the board of trustees shall invest in technological advances that could be expected to result in the greatest increase in employment opportunity and economic growth in Texas.

(h) The board of trustees shall establish and operate the fund to the extent practical under the generally accepted business procedures relating to a mutual fund and shall value the investments for determining the purchase or sales price of participating shares of investing funds or systems participating in the fund consistent with investment contracts. Evidences of participation in the fund shall be held by the state treasurer in keeping with the custodial responsibilities of that office.

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(i) An investing fund or system, without liability at law or in equity to members of the governing board of the fund or system in their personal or official capacities, may cumulatively invest in the Texas growth fund not more than one percent of the book or cost value of the investing fund or system, as determined at the end of each fiscal year.

(j) The board of trustees shall establish criteria for the investment of not more than 10 percent of the fund in venture capital investments. Not more than 25 percent of the funds available for venture capital investments may be used for unilateral investment. Investments of the remainder of the funds available for venture capital investments must be matched at least equally by funds from sources other than the fund, with matching amounts established by the board of trustees. The board of trustees shall also establish criteria for the investment of not less than 50 percent of the fund in equity or debt security, or a combination of equity and debt security, for the initial construction, expansion, or modernization of business or industrial facilities in Texas. The board of trustees may invest in money

funds whose underlying investments are consistent and acceptable
under the investment policy of the fund.

7.

(k) On a quarterly basis, the amount of income realized on investments under this section shall be distributed to each of the systems and funds investing in the Texas growth fund in proportion to the number of participating shares of each investing system and fund. Capital appreciation becomes a part of the corpus of the Texas growth fund and shall be distributed in accordance with the

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investment contracts.

- (1) The board of trustees shall make arrangements to begin 10 liquidation, phase out investments, and return the principal and 11 capital gains on investments to the investors in the fund not later 12 than the 10th anniversary of the date of the adoption of this 13 section. Except under unusual circumstances where it may be 14 15 necessary to protect investments previously made, further investments may not be made in or by the fund after the 10th 16 anniversary of the date of the adoption of this section. 17
- 19 10th anniversary of the date of the adoption of this section, the
 20 legislature, by two-thirds vote of each house, may authorize the
 21 creation of Texas growth fund II, which shall operate under this
 22 section and under the board of trustees created by this section in
 23 the same manner as the Texas growth fund. Funds in Texas growth
 24 fund II may not be commingled with funds in the Texas growth fund.
- 25 <u>(n) The board of trustees may purchase liability insurance</u>
 26 <u>for the coverage of the trustees, employees, and agents of the</u>
 27 <u>board.</u>

1 (o) The legislature shall provide by law for the periodic
2 review of the board of trustees in the same manner and at the same
3 intervals as it provides for review of other state agencies, except
4 that the legislature shall provide that the board of trustees is
5 not subject to abolishment as part of the review process.

(p) This section expires September 1, 1998, except that if the legislature authorizes the creation of Texas growth fund II as provided by Subsection (m) of this section, this section expires September 1, 2008.

(q) This section is self-executing and takes effect on its adoption by the voters. All state officials named in this section, the state treasurer, and the comptroller of public accounts shall take all necessary actions for the implementation of this section.

The legislature shall provide by law for full disclosure of all details concerning investments authorized by this section.

SECTION 2. Article VII of the Texas Constitution is amended by adding Section 11b to read as follows:

Sec. 11b. Notwithstanding any other provision of this constitution, in managing the assets of the permanent university fund, the Board of Regents of The University of Texas System may acquire, exchange, sell, supervise, manage, or retain, through procedures and subject to restrictions it establishes and in amounts it considers appropriate, any kind of investment, including investments in the Texas growth fund created by Article XVI, Section 70, of this constitution, that persons of ordinary prudence, discretion, and intelligence, exercising the judgment and care under the circumstances then prevailing, acquire or retain for

1 their own account in the management of their affairs, not in regard 2 to speculation but in regard to the permanent disposition of their 3

funds, considering the probable income as well as the probable

safety of their capital. This section does not affect the state

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treasurer's custodial responsibilities for public funds,

securities, and other evidences of investment.

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SECTION 3. Article VII, Section 5, of the Texas Constitution 7 8 is amended by adding Subsection (d) to read as follows:

(d) Notwithstanding any other provision of this 9 10 constitution, in managing the assets of the permanent school fund, the State Board of Education may acquire, exchange, sell, 11 12 supervise, manage, or retain, through procedures and subject to restrictions it establishes and in amounts it considers 13 14 appropriate, any kind of investment, including investments in the 15 Texas growth fund created by Article XVI, Section 70, of this constitution, that persons of ordinary prudence, discretion, and 16 17 intelligence, exercising the judgment and care under the circumstances then prevailing, acquire or retain for their own 18 19 account in the management of their affairs, not in regard to 2C speculation but in regard to the permanent disposition of their 21 funds, considering the probable income as well as the probable 22 safety of their capital.

23 SECTION 4. The following unnumbered transitional provision is added to the Texas Constitution to read as follows: 24

25 TRANSITIONAL PROVISION. (a) In making the initial appointments of public members of the board of trustees of the 26

- 1 Texas growth fund, the governor shall appoint two members
- 2 for terms expiring February 1, 1991, and two for terms
- 3 expiring February 1, 1993.
- 4 (b) This provision expires September 1, 1989.
- 5 Section 5. This proposed amendment shall be submitted
- 6 to the voters at an election to be held November 8, 1988.
- 7 The ballot shall be printed to provide for voting for or
- 8 against the proposition: "The constitutional amendment to
- 9 provide for the investment of the permanent university fund,
- 10 the permanent school fund, and public employee retirement
- 11 systems in the Texas growth fund created by the amendment,
- 12 which will directly create, retain, and expand job
- 13 opportunity and economic growth in Texas."

HOUSE

1997 JUN 25 PH 2: 37

COMMITTEE REPORT HAUSE OF ALL PROPERTY OF THE PERSON OF TH

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By Schlueter

H.J.R. No. 5

A JOINT RESOLUTION

- 1 proposing a constitutional amendment relating to the establishment
- 2 of the Texas growth fund and the investment of certain state funds
- 3 in businesses in the state to promote and encourage economic
- 4 development of the state.
- 5 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
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- 7 by adding Section 70 to read as follows:
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- 11 (2) "Fund" means the Texas growth fund.
- (3) "Venture capital investment" means an investment in

 debt, equity, or a combination of debt and equity that possesses

 the potential for substantial investment returns, and includes

 investments in new or small businesses, investments in businesses

 with rapid growth potential, or investments in applied research and

 organizational activities leading to business formation and
- opportunities involving new or improved processes or products.
- (b) The Texas growth fund is created as a trust fund.
- 20 Except as otherwise provided by this section, the fund is subject
- 21 to the general laws of this state governing private sector trusts.
- 22 The governing boards of the permanent university fund, the
- 23 permanent school fund, the Teacher Retirement System of Texas, the
- 24 Employees Retirement System of Texas, and any other pension system

- created under this constitution or by statute of this state in
- 2 their sole discretion may make investments in the fund.
- 3 (c) The fund is managed by a board of trustees consisting of
- 4 four public members appointed by the governor and one member from
- and elected by the membership of each of the following:
- 6 (1) the Board of Regents of The University of Texas System;
- 7 (2) the Board of Regents of The Texas A&M University System;
- 8 (3) the Board of Trustees of the Teacher Retirement System
 9 of Texas;
- (4) the Board of Trustees of the Employees Retirement System
- 12 (5) the State Board of Education.

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- 15 six-year term expiring February 1 of an odd-numbered year.
- (e) A person filling an elected position on the board of
- 17 trustees ceases to be a member of the board of trustees when the
- person ceases to be a member of the board the person represents or
- 19 as otherwise provided by procedures adopted by the board the person
- 20 represents. The governor shall designate a chairman from among the
- 21 members of the board of trustees who serves a term of two years
- 22 expiring February 1 of each odd-numbered year. A member may serve
- 23 more than one term as chairman.
- 24 (f) The board of trustees shall manage the investment of the
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- 4 administration, and protection of the fund;

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- 5 (5) enter into investment contracts with the participating 6 funds or systems;
- 7 (6) adopt rules regarding the operation of the fund;

system electing a member of the board of trustees.

opportunity and economic growth in Texas.

- 8 (7) pay expenses of the fund based on an assessment on investor contributions; and
- (8) alternatively, or in combination with its own staff,

 contract for the management of investments under this section with

 a private investment management firm or with an investing fund or
 - investments, the board of trustees shall exercise the judgment and care under the circumstances then prevailing that persons of ordinary prudence, discretion, and intelligence exercise in the management of their own affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable safety of the capital of the fund. All investments of the fund shall be directly related to the creation, retention, or expansion of employment opportunity and economic growth in Texas. In making venture capital investments, all other material matters being equal, the board of trustees shall invest in technological advances that could be expected to result in the greatest increase in employment

- (h) The board of trustees shall establish and operate the fund to the extent practical under the generally accepted business procedures relating to a mutual fund and shall value the investments for determining the purchase or sales price of participating shares of investing funds or systems participating in the fund consistent with investment contracts. Evidences of participation in the fund shall be held by the state treasurer in keeping with the custodial responsibilities of that office.
- (i) An investing fund or system, without liability at law or in equity to members of the governing board of the fund or system in their personal or official capacities, may cumulatively invest in the Texas growth fund not more than one percent of the book or cost value of the investing fund or system, as determined at the end of each fiscal year.

(j) The board of trustees shall establish criteria for the investment of not more than 10 percent of the fund in venture capital investments. Not more than 25 percent of the funds available for venture capital investments may be used for unilateral investment. Investments of the remainder of the funds available for venture capital investments must be matched at least equally by funds from sources other than the fund, with matching amounts established by the board of trustees. The board of trustees shall also establish criteria for the investment of not less than 50 percent of the fund in equity or debt security, or a combination of equity and debt security, for the initial construction, expansion, or modernization of business or industrial facilities in Texas. The board of trustees may invest in money

- 1 <u>funds whose underlying investments are consistent and acceptable</u>
- 2 under the investment policy of the fund.
- 3 (k) On a quarterly basis, the amount of income realized on
- 4 investments under this section shall be distributed to each of the
- 5 systems and funds investing in the Texas growth fund in proportion
- 6 to the number of participating shares of each investing system and
- 7 fund. Capital appreciation becomes a part of the corpus of the
- 8 Texas growth fund and shall be distributed in accordance with the
- 9 investment contracts.
- 10 (1) The board of trustees shall make arrangements to begin
- liquidation, phase out investments, and return the principal and
- 12 capital gains on investments to the investors in the fund not later
- 13 than the 10th anniversary of the date of the adoption of this
- section. Except under unusual circumstances where it may be
- 15 necessary to protect investments previously made, further
- 16 investments may not be made in or by the fund after the 10th
- anniversary of the date of the adoption of this section.
- 18 (m) At the regular legislative session next preceding the
- 19 10th anniversary of the date of the adoption of this section, the
- 20 legislature, by two-thirds vote of each house, may authorize the
- 21 creation of Texas growth fund II, which shall operate under this
- 22 section and under the board of trustees created by this section in
- 23 the same manner as the Texas growth fund. Funds in Texas growth
- fund II may not be commingled with funds in the Texas growth fund.
- 25 (n) The board of trustees may purchase liability insurance
- 26 for the coverage of the trustees, employees, and agents of the
- 27 board.

- (o) The legislature shall provide by law for the periodic review of the board of trustees in the same manner and at the same intervals as it provides for review of other state agencies, except that the legislature shall provide that the board of trustees is not subject to abolishment as part of the review process.
- (p) This section expires September 1, 1998, except that if

 the legislature authorizes the creation of Texas growth fund II as

 provided by Subsection (m) of this section, this section expires

 September 1, 2008.
- (q) This section is self-executing and takes effect on its adoption by the voters. All state officials named in this section, the state treasurer, and the comptroller of public accounts shall take all necessary actions for the implementation of this section.

 The legislature shall provide by law for full disclosure of all details concerning investments authorized by this section.
- SECTION 2. Article VII of the Texas Constitution is amended by adding Section 11b to read as follows:

Sec. 11b. Notwithstanding any other provision of this constitution, in managing the assets of the permanent university fund, the Board of Regents of The University of Texas System may acquire, exchange, sell, supervise, manage, or retain, through procedures and subject to restrictions it establishes and in amounts it considers appropriate, any kind of investment, including investments in the Texas growth fund created by Article XVI, Section 70, of this constitution, that persons of ordinary prudence, discretion, and intelligence, exercising the judgment and care under the circumstances then prevailing, acquire or retain for

- their own account in the management of their affairs, not in regard
- 2 to speculation but in regard to the permanent disposition of their
- 3 funds, considering the probable income as well as the probable
- 4 safety of their capital. This section does not affect the state
- 5 treasurer's custodial responsibilities for public funds,
- 6 securities, and other evidences of investment.
- 7 SECTION 3. Article VII, Section 5, of the Texas Constitution
- 8 is amended by adding Subsection (d) to read as follows:
- 9 (d) Notwithstanding any other provision of this
- 10 constitution, in managing the assets of the permanent school fund,
- 11 the State Board of Education may acquire, exchange, sell,
- 12 supervise, manage, or retain, through procedures and subject to
- 13 restrictions it establishes and in amounts it considers
- appropriate, any kind of investment, including investments in the
- 15 Texas growth fund created by Article XVI, Section 70, of this
- constitution, that persons of ordinary prudence, discretion, and
- 17 intelligence, exercising the judgment and care under the
- 18 circumstances then prevailing, acquire or retain for their own
- 19 account in the management of their affairs, not in regard to
- 20 speculation but in regard to the permanent disposition of their
- funds, considering the probable income as well as the probable
- 22 safety of their capital.
- 23 SECTION 4. The following unnumbered transitional provision
- 24 is added to the Texas Constitution to read as follows:
- 25 TRANSITIONAL PROVISION. (a) In making the initial
- 26 appointments of public members of the board of trustees of the
- 27 Texas growth fund, the governor shall appoint two members for terms

H.J.R. No. 5

- expiring February 1, 1991, and two for terms expiring February 1,
- 2 1993.
- 3 (b) This provision expires September 1, 1989.
- SECTION 5. This proposed amendment shall be submitted to the voters at an election to be held November 8, 1988. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to provide for the investment of the permanent university fund, the permanent school fund, and public employee retirement systems in the Texas growth fund created by the amendment, which will directly create, retain,
- and expand job opportunity and economic growth in Texas."

COMMITTEE REPORT

The Honorable Gib Lewis
Speaker of the House of Representatives

6-25-87

Sir:				
We, your COMMITTEE ON BUSI	NESS & COMMERC	DE,		
to whom was referred HDR	%5 measure)	$_{\perp}$ have had the same un	der consideration	and beg to report
back with the recommendation th	,			
() do pass, without amendment. () do pass, with amendment(s). () do pass and be not printed;		tee Substitute is recomn	nended in lieu of t	he original measure.
A fiscal note was requested.	yes ()no	An actuarial	analysis was requ	ested. () yes 💢 no
An author's fiscal statement was	requested. () yes	∑) no		
The Committee recommends that	t this measure be p	laced on the (Local) or ((Consent) Calenda	f .
This measure () proposes new !	aw. (X) amends	existing law.	,	
House Sponsor of Senate Measu	•			
The measure was reported from	Committee by the f	following vote:		
The medical was reported from	AYE	NAY	PNV	ABSENT
Wolens, Ch.				X
Riley, V.C.	X			
Connelly, C.B.O.	X			
Cuellar, H.	X			
Delco				X
Hill, A.	X			
Horn	Χ			
Oakley	X			
Robnett				X
				,
		1		
			A	
Total			/\-	
Total 6		CHAIRMAN	01/2/	
nay		CHAIRMAN		
present, not	voting			•
absent		COMMITTEE COC	DRDINATOR	

H.J.R. 5
By: Schlueter

BILL ANALYSIS

BACKGROUND INFORMATION

Venture capital is the money new business ventures need to get started. Venture capital investments generally come with a higher risk, but also can yield very high returns.

Lack of capital makes it difficult for new businesses to get started or for existing businesses to expand. The state does not have any program for matching new business ideas with potential investors.

In addition, the state's largest investment funds—the Permanent School Fund (PSF), the Permanent University Fund (PUF), the Teacher Retirement System (TRS) and the Employee Retirement System (ERS)—do not currently invest in venture capital programs.

PURPOSE

H.J.R. 5 would promote new businesses and create jobs in Texas by establishing the Texas Growth Fund. This fund would provide venture capital for Texas business start-ups while also investing in conventional debt and security issues of existing Texas business or industrial facilities.

The fund would be made up of both public and private funds. The state investment funds--PSF, PUF, TRS, and ERS--would be allowed to voluntarily invest up to one percent of their assets in the fund. State money would be leveraged with private investments.

SECTION BY SECTION ANALYSIS

SECTION 1. amends Article XVI of the Texas Constitution by adding section 70 which:

- a) defines terms.
- b) creates the Texas Growth Fund and allows the governing boards of the PUF, PSF, TRS, ERS, and any other state pension system to make investments in the fund.
- c) requires the fund to be managed by a board of trustees consisting of four public members appointed by the Governor, one member from the Board of Regents of the University of Texas, one member from the Board of Regents of Texas A&M University, one member from the Board of Trustees of the Teacher Retirement System, one member from the Board of Trustees of the Employees Retirement System, and one member from the State Board of Education.

 d) requires each public member have investment expertise.
- d) requires each public member have investment expertise. Also sets public member terms at six years expiring February 1 of an odd-numbered year.
- e) stipulates that those members elected to represent their respective boards must resign their membership on the Texas Growth Fund Board if the person ceases to be a member of their board or if they are chosen to no longer represent their board through its guidelines.
- f) states the trustees would have the power to hire staff, set policy, adopt rules, and administer the fund, etc.
- g) requires the board to make prudent investments to strive to create and expand jobs in Texas.
- h) stipulates that the fund is to be operated similar to a mutual fund. The state treasurer will keep all evidence of participation in the fund.

H.J.R. 5 By: Schlueter

- i) places an investment limit of not more than one percent of the book or cost value of each individual fund investment by an investing fund or system.
- j) establishes criteria for investments.
- \bar{k}) establishes a distribution system on a quarterly basis.
- 1) stipulates that the principal and earnings from the growth fund are to be apportioned back to the state's investment funds within ten years of its adoption.
- m) states no further investments may be made in the growth fund after ten years, unless the legislature authorizes the creation of a Texas Growth Fund II. Also disallows commingling of funds within the two funds.
- n) gives the trustees power to purchase liability insurance.
- o) states the Trust Fund Board will be reviewed but will not be subject to abolishment by the review process.
- p) discusses expiration dates.
- q) makes the constitutional amendment self executing.

SECTION 2. amends Article VII of the Texas Constitution by adding Section 11b which gives the Board of Regents of the University of Texas System power to acquire, exchange, sell, supervise, manage, or retain any kind of investment, including investments in the Texas Growth Fund if done in a prudent manner.

SECTION 3. amends Article VII, Section 5 of the Texas Constitution by adding subsection (d) which requires that investments of the Permanent School Fund by the State Board of Education be made in a prudent manner.

SECTION 4. allows for a transitional provision. The four trustees appointed by the Governor would serve staggered terms.

SECTION 5. sets the constitutional amendment for public vote on November 8, 1988.

RULEMAKING AUTHORITY

This bill would allow the board of trustees of the Texas Growth Fund to establish criteria for the investment of funds.

SUMMARY OF COMMITTEE ACTION

Public notice was posted in accordance with Rule 4, Section 12, Rules and Procedures of the House of Representatives for a formal meeting to be held on June 25, 1987.

The bill was considered on June 25, 1987 in a formal meeting. A motion was made to report the bill favorably to the House with the recommendation that it do pass. The motion carried by a vote of 6 ayes, 0 nays, 0 present not voting and 3 absent.

ADOPTED

JUL 16 1987

Chief Clerk

House of Representatives

AMENDMENT NO.

BY Dulho

1 Amend H.J.R. 5 on page 6, between lines 15 and 16, by 2 inserting the following:

(r) The board of trustees may not invest money from the Texas growth fund in a business unless the business has submitted to the board of trustees an affidavit disclosing whether the business has any direct financial investment in or with South

7 Africa or Namibia.

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HOUSE

ENGROSSMENT 1987 JUL 16 PM 1: 18

HOUSE OF REPRESENTATIVES

By Schlueter

H.J.R. No. 5

A JOINT RESOLUTION

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- 8 (3) the Board of Trustees of the Teacher Retirement System
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- 24 (f) The board of trustees shall manage the investment of the 25 fund, and may:
- 26 (1) employ and retain staff, including a chief executive 27 officer;

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- 8 (7) pay expenses of the fund based on an assessment on investor contributions; and
- 10 (8) alternatively, or in combination with its own staff,

 11 contract for the management of investments under this section with

 12 a private investment management firm or with an investing fund or

 13 system electing a member of the board of trustees.
 - investments, the board of trustees shall exercise the judgment and care under the circumstances then prevailing that persons of ordinary prudence, discretion, and intelligence exercise in the management of their own affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable safety of the capital of the fund. All investments of the fund shall be directly related to the creation, retention, or expansion of employment opportunity and economic growth in Texas. In making venture capital investments, all other material matters being equal, the board of trustees shall invest in technological advances that could be expected to result in the greatest increase in employment opportunity and economic growth in Texas.

(h) The board of trustees shall establish and operate the fund to the extent practical under the generally accepted business procedures relating to a mutual fund and shall value the investments for determining the purchase or sales price of participating shares of investing funds or systems participating in the fund consistent with investment contracts. Evidences of participation in the fund shall be held by the state treasurer in keeping with the custodial responsibilities of that office.

- (i) An investing fund or system, without liability at law or in equity to members of the governing board of the fund or system in their personal or official capacities, may cumulatively invest in the Texas growth fund not more than one percent of the book or cost value of the investing fund or system, as determined at the end of each fiscal year.
- investment of not more than 10 percent of the fund in venture capital investments. Not more than 25 percent of the funds available for venture capital investments may be used for unilateral investment. Investments of the remainder of the funds available for venture capital investments must be matched at least equally by funds from sources other than the fund, with matching amounts established by the board of trustees. The board of trustees shall also establish criteria for the investment of not less than 50 percent of the fund in equity or debt security, or a combination of equity and debt security, for the initial construction, expansion, or modernization of business or industrial facilities in Texas. The board of trustees may invest in money

- 1 <u>funds whose underlying investments are consistent and acceptable</u>
- 2 <u>under the investment policy of the fund.</u>
- 3 (k) On a quarterly basis, the amount of income realized on 4 investments under this section shall be distributed to each of the
- 5 systems and funds investing in the Texas growth fund in proportion
- 6 to the number of participating shares of each investing system and
- 7 fund. Capital appreciation becomes a part of the corpus of the
- 8 Texas growth fund and shall be distributed in accordance with the
- 9 investment contracts.
- 10 (1) The board of trustees shall make arrangements to begin
- liquidation, phase out investments, and return the principal and
- 12 capital gains on investments to the investors in the fund not later
- 13 than the 10th anniversary of the date of the adoption of this
- 14 section. Except under unusual circumstances where it may be
- 15 necessary to protect investments previously made, further
- investments may not be made in or by the fund after the 10th
- anniversary of the date of the adoption of this section.
- 18 (m) At the regular legislative session next preceding the
- 19 10th anniversary of the date of the adoption of this section, the
- 20 legislature, by two-thirds vote of each house, may authorize the
- 21 creation of Texas growth fund II, which shall operate under this
- 22 section and under the board of trustees created by this section in
- 23 the same manner as the Texas growth fund. Funds in Texas growth
- fund II may not be commingled with funds in the Texas growth fund.
- 25 (n) The board of trustees may purchase liability insurance
- 26 for the coverage of the trustees, employees, and agents of the
- 27 board.

- 1 (o) The legislature shall provide by law for the periodic
 2 review of the board of trustees in the same manner and at the same
 3 intervals as it provides for review of other state agencies, except
 4 that the legislature shall provide that the board of trustees is
- 5 not subject to abolishment as part of the review process.
- 6 (p) This section expires September 1, 1998, except that if
 7 the legislature authorizes the creation of Texas growth fund II as
 8 provided by Subsection (m) of this section, this section expires
 9 September 1, 2008.
- 10 (q) This section is self-executing and takes effect on its
 11 adoption by the voters. All state officials named in this section,
 12 the state treasurer, and the comptroller of public accounts shall
 13 take all necessary actions for the implementation of this section.
 14 The legislature shall provide by law for full disclosure of all
 15 details concerning investments authorized by this section.
- (r) The board of trustees may not invest money from the
 Texas growth fund in a business unless the business has submitted
 to the board of trustees an affidavit disclosing whether the
 business has any direct financial investment in or with South
 Africa or Namibia.
- 21 SECTION 2. Article VII of the Texas Constitution is amended 22 by adding Section 11b to read as follows:
- Sec. 11b. Notwithstanding any other provision of this

 constitution, in managing the assets of the permanent university

 fund, the Board of Regents of The University of Texas System may

 acquire, exchange, sell, supervise, manage, or retain, through

 procedures and subject to restrictions it establishes and in

- amounts it considers appropriate, any kind of investment, including investments in the Texas growth fund created by Article XVI, Section 70, of this constitution, that persons of ordinary prudence, discretion, and intelligence, exercising the judgment and care under the circumstances then prevailing, acquire or retain for their own account in the management of their affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable safety of their capital. This section does not affect the state treasurer's custodial responsibilities for public funds, securities, and other evidences of investment.
- 12 SECTION 3. Article VII, Section 5, of the Texas Constitution 13 is amended by adding Subsection (d) to read as follows:

(d) Notwithstanding any other provision of this constitution, in managing the assets of the permanent school fund, the State Board of Education may acquire, exchange, sell, supervise, manage, or retain, through procedures and subject to restrictions it establishes and in amounts it considers appropriate, any kind of investment, including investments in the Texas growth fund created by Article XVI, Section 70, of this constitution, that persons of ordinary prudence, discretion, and intelligence, exercising the judgment and care under the circumstances then prevailing, acquire or retain for their own account in the management of their affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable safety of their capital.

H.J.R. No. 5

- 1 SECTION 4. The following unnumbered transitional provision
- 2 is added to the Texas Constitution to read as follows:
- TRANSITIONAL PROVISION. (a) In making the initial
- 4 appointments of public members of the board of trustees of the
- 5 Texas growth fund, the governor shall appoint two members for terms
- 6 expiring February 1, 1991, and two for terms expiring February 1,
- 7 1993.
- 8 (b) This provision expires September 1, 1989.
- 9 SECTION 5. This proposed amendment shall be submitted to the
- 10 voters at an election to be held November 8, 1988. The ballot
- 11 shall be printed to provide for voting for or against the
- 12 proposition: "The constitutional amendment to provide for the
- investment of the permanent university fund, the permanent school
- 14 fund, and public employee retirement systems in the Texas growth
- 15 fund created by the amendment, which will directly create, retain,
- and expand job opportunity and economic growth in Texas."

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

June 24, 1987

TO: Honorable Steven D. Wolens, Chair

In Re: House Joint Resolution No. 5,

Committee on Business and Commerce

Second Called Session

House of Representatives

By: Schlueter

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 5 (proposing a constitutional amendment relating to the establishment of the Texas growth fund and the investment of certain state funds in businesses in the state to promote and encourage economic development of the state) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to pay the cost of publication of the resolution estimated at \$45,000 in fiscal year 1989.

The resolution would create a trust fund to be known as the Texas Growth Fund, and expand the authorized investments for certain constitutional and retirement system funds. The amendment would appear on the November 8, 1988, ballot.

The Permanent University Fund, the Permanent School Fund, the Teacher Retirement System of Texas, the Employee Retirement System of Texas, and other pension systems created under the constitution would be authorized to cumulatively invest in the Texas Growth Fund up to one percent of their respective assets as determined at the end of each year. As of August 31, 1986, one percent of the value of assets in the four funds amounted to \$254 million.

The fund would be managed and the investment policy set by a Board of Trustees. Four members would be appointed by the Governor and one member elected by and from the membership of each of the following: 1) Board of Regents of The University of Texas, 2) the Board of Regents of Texas A&M, 3) the Board of Trustees of the Teacher Retirement System, 4) the Board of Trustees of the Employees Retirement System, and 5) the State Board of Education.

The Board of Trustees would be responsible for establishing criteria for investments of The Texas Growth Fund in venture capital investments, equity or debt securities, or money funds. All investments of the fund would be required to be directly related to the creation of employment and economic growth in Texas.

Provisions of the bill would require quarterly distribution of investment income from the fund, including capital appreciation, based on the number of participating shares of each system and fund. The Board of Trustees would be required to make arrangements for liquidation of the Texas Growth Fund no later than its tenth anniversary.

The bill would allow for a second investment fund, called the Texas Growth Fund II, to be created with legislative approval upon the tenth anniversary of the establishment of the original growth fund. Once created, the Texas Growth Fund II would be managed in the same manner as the original fund.

In addition to authorizing investment in the Texas Growth Fund, the resolution would allow the Permanent School Fund and the Permanent University Fund to be used for any kind of reasonable investment.

No fiscal implication to units of local government is anticipated. No direct additional cost or change in revenue due to the resolution is anticipated; the indirect fiscal implications because of the potential differences in gains to the four funds cannot be determined because they depend on future returns under the provisions of the resolution compared with future returns under present investment practices of the four funds.

Source: Secretary of State; LBB Staff: JO, HES, JWH, RS, PA

SENATE FAVORABLE COMMITTEE REPORT

Lt. Governor William P. Hobby President of the Senate				7/17	87	
Sir:				,	(date)/(tin	ne)
	AFFAIRS				to which	was referred
we, your committee on				/	_to which	was referred
HAR 5 by SCh	luster		_ have on	7//7	1987	had the same
(measure)	(sponsor)	.,		(hearing date)		ind the sum
under consideration and I am instru-	cted to report	it back w	ith the rec	ommendation (s)	that it	
do pass and be printed						
() do pass and be ordered not prin	nted					
() and is recommended for placer	nent on the Lo	ocal and l	J nconteste	d Bills Calendar.		
A fiscal note was requested.	(L) yes	() no				
·						
A revised fiscal note was requested.	() yes	(4) no				
An actuarial analysis was requested.	() yes	(V no				
Considered by subcommittee.	() yes	(No				
·						
Senate Sponsor of House Measure_	<u>Edwa</u>	<u>rds</u>		_		
The measure was reported from Con	nmittee by the	followin	ig vote:			
	YEA		NAY	PNV		ABSENT
Farabee, Chairman						
Blake, Vice Chairman						
Barrientos						
Caperton						
Edwards						V
Harris						/
Henderson						/
Leedom	•					/
Lyon	1/	Ì				
McFarland	V					
	1/					
Parmer	V					
Sarpalius						
Washington						
TOTAL VOTES						5
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Paper clip the original and one copy of this form to the original bill and retain one copy for your file.



A JOINT RESOLUTION

- 1 proposing a constitutional amendment relating to the establishment
- 2 of the Texas growth fund and the investment of certain state funds
- 3 in businesses in the state to promote and encourage economic
- 4 development of the state.
- 5 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Article XVI of the Texas Constitution is amended
- 7 by adding Section 70 to read as follows:
- 8 Sec. 70. (a) In this section:
- 9 (1) "Board of trustees" means the board of trustees of the
- 10 Texas growth fund.
- 11 (2) "Fund" means the Texas growth fund.
- 12 (3) "Venture capital investment" means an investment in
- debt, equity, or a combination of debt and equity that possesses
- 14 the potential for substantial investment returns, and includes
- investments in new or small businesses, investments in businesses
- with rapid growth potential, or investments in applied research and
- 17 organizational activities leading to business formation and
- opportunities involving new or improved processes or products.
- (b) The Texas growth fund is created as a trust fund.
- 20 Except as otherwise provided by this section, the fund is subject
- 21 to the general laws of this state governing private sector trusts.
- 22 The governing boards of the permanent university fund, the
- 23 permanent school fund, the Teacher Retirement System of Texas, the
- Employees Retirement System of Texas, and any other pension system

- created under this constitution or by statute of this state in
- 2 their sole discretion may make investments in the fund.
- 3 (c) The fund is managed by a board of trustees consisting of
- 4 four public members appointed by the governor and one member from
- and elected by the membership of each of the following:
- 6 (1) the Board of Regents of The University of Texas System;
- 7 (2) the Board of Regents of The Texas A&M University System;
- 8 (3) the Board of Trustees of the Teacher Retirement System
- 9 of Texas;
- 10 (4) the Board of Trustees of the Employees Retirement System
- 11 of Texas; and
- 12 (5) the State Board of Education.
- (d) Each public member of the board must have demonstrated
 substantial investment expertise. A public member serves for a
- 15 <u>six-year term expiring February 1 of an odd-numbered year.</u>
- (e) A person filling an elected position on the board of
- 17 trustees ceases to be a member of the board of trustees when the
- person ceases to be a member of the board the person represents or
- as otherwise provided by procedures adopted by the board the person
- 20 represents. The governor shall designate a chairman from among the
- 21 members of the board of trustees who serves a term of two years
- 22 expiring February 1 of each odd-numbered year. A member may serve
- 23 more than one term as chairman.
- 24 (f) The board of trustees shall manage the investment of the
- 25 <u>fund</u>, and may:
- 26 (1) employ and retain staff, including a chief executive
- 27 <u>officer;</u>

- 1 (2) analyze and structure investments;
- 2 (3) set investment policy of the fund;
- (4) take any action necessary for the creation, 3
- 4 administration, and protection of the fund;

27

- 5 (5) enter into investment contracts with the participating 6 funds or systems;
- 7 (6) adopt rules regarding the operation of the fund;
- (7) pay expenses of the fund based on an assessment on 8 9 investor contributions; and
- (8) alternatively, or in combination with its own staff, 10 contract for the management of investments under this section with 11 a private investment management firm or with an investing fund or 12 system electing a member of the board of trustees.
- 14 (g) In making investments, including venture capital investments, the board of trustees shall exercise the judgment and 15 care under the circumstances then prevailing that persons of 16 ordinary prudence, discretion, and intelligence exercise in the 17 18 management of their own affairs, not in regard to speculation but 19 in regard to the permanent disposition of their funds, considering 20 the probable income as well as the probable safety of the capital of the fund. All investments of the fund shall be directly related 21 22 to the creation, retention, or expansion of employment opportunity and economic growth in Texas. In making venture capital 23 investments, all other material matters being equal, the board of 24 trustees shall invest in technological advances that could be 25 26 expected to result in the greatest increase in employment

opportunity and economic growth in Texas.

(h) The board of trustees shall establish and operate the fund to the extent practical under the generally accepted business procedures relating to a mutual fund and shall value the investments for determining the purchase or sales price of participating shares of investing funds or systems participating in the fund consistent with investment contracts. Evidences of participation in the fund shall be held by the state treasurer in keeping with the custodial responsibilities of that office.

- (i) An investing fund or system, without liability at law or in equity to members of the governing board of the fund or system in their personal or official capacities, may cumulatively invest in the Texas growth fund not more than one percent of the book or cost value of the investing fund or system, as determined at the end of each fiscal year.
 - (j) The board of trustees shall establish criteria for the investment of not more than 10 percent of the fund in venture capital investments. Not more than 25 percent of the funds available for venture capital investments may be used for unilateral investment. Investments of the remainder of the funds available for venture capital investments must be matched at least equally by funds from sources other than the fund, with matching amounts established by the board of trustees. The board of trustees shall also establish criteria for the investment of not less than 50 percent of the fund in equity or debt security, or a combination of equity and debt security, for the initial construction, expansion, or modernization of business or industrial facilities in Texas. The board of trustees may invest in money

- 1 <u>funds whose underlying investments are consistent and acceptable</u>
 2 under the investment policy of the fund
- 2 under the investment policy of the fund.
- (k) On a quarterly basis, the amount of income realized on investments under this section shall be distributed to each of the systems and funds investing in the Texas growth fund in proportion to the number of participating shares of each investing system and fund. Capital appreciation becomes a part of the corpus of the Texas growth fund and shall be distributed in accordance with the
- 9 investment contracts.
- 10 (1) The board of trustees shall make arrangements to begin 11 liquidation, phase out investments, and return the principal and capital gains on investments to the investors in the fund not later 12 13 than the 10th anniversary of the date of the adoption of this 14 section. Except under unusual circumstances where it may be 15 necessary to protect investments previously made, further 16 investments may not be made in or by the fund after the 10th 17 anniversary of the date of the adoption of this section.
- 18 (m) At the regular legislative session next preceding the
 19 10th anniversary of the date of the adoption of this section, the
 20 legislature, by two-thirds vote of each house, may authorize the
 21 creation of Texas growth fund II, which shall operate under this
 22 section and under the board of trustees created by this section in
 23 the same manner as the Texas growth fund. Funds in Texas growth
 24 fund II may not be commingled with funds in the Texas growth fund.
- 25 <u>(n) The board of trustees may purchase liability insurance</u>
 26 <u>for the coverage of the trustees, employees, and agents of the</u>
 27 <u>board.</u>

- (o) The legislature shall provide by law for the periodic 1 2 review of the board of trustees in the same manner and at the same 3 intervals as it provides for review of other state agencies, except that the legislature shall provide that the board of trustees is
- not subject to abolishment as part of the review process.
- 6 (p) This section expires September 1, 1998, except that if 7 the legislature authorizes the creation of Texas growth fund II as 8 provided by Subsection (m) of this section, this section expires
- 9 September 1, 2008.
- 10 (q) This section is self-executing and takes effect on its 11 adoption by the voters. All state officials named in this section, 12 the state treasurer, and the comptroller of public accounts shall 13 take all necessary actions for the implementation of this section.
- The legislature shall provide by law for full disclosure of all 14
- 15 details concerning investments authorized by this section.
- 16 (r) The board of trustees may not invest money from the Texas growth fund in a business unless the business has submitted 17 to the board of trustees an affidavit disclosing whether the 18 business has any direct financial investment in or with South 19
- 20 Africa or Namibia.
- 21 SECTION 2. Article VII of the Texas Constitution is amended 22 by adding Section 11b to read as follows:
- 23 Sec. 11b. Notwithstanding any other provision of this constitution, in managing the assets of the permanent university 24 25 fund, the Board of Regents of The University of Texas System may 26 acquire, exchange, sell, supervise, manage, or retain, through 27 procedures and subject to restrictions it establishes and in

H.J.R. No. 5

amounts it considers appropriate, any kind of investment, including 1 2 investments in the Texas growth fund created by Article XVI, 3 70, of this constitution, that persons of ordinary Section prudence, discretion, and intelligence, exercising the judgment and 5 care under the circumstances then prevailing, acquire or retain for 6 their own account in the management of their affairs, not in regard 7 to speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable 8 9 safety of their capital. This section does not affect the state treasurer's custodial responsibilities for public funds, 10 11 securities, and other evidences of investment.

SECTION 3. Article VII, Section 5, of the Texas Constitution 13 is amended by adding Subsection (d) to read as follows:

12

14 (d) Notwithstanding any other provision of constitution, in managing the assets of the permanent school fund, 15 the State Board of Education may acquire, exchange, sell, 16 supervise, manage, or retain, through procedures and subject to 17 18 restrictions it establishes and in amounts it considers 19 appropriate, any kind of investment, including investments in the Texas growth fund created by Article XVI, Section 70, of this 20 constitution, that persons of ordinary prudence, discretion, and 21 intelligence, exercising the judgment and care under 22 the circumstances then prevailing, acquire or retain for their own 23 24 account in the management of their affairs, not in regard to 25 speculation but in regard to the permanent disposition of their funds, considering the probable income as well as the probable 26 27 safety of their capital.

H.J.R. No. 5

- SECTION 4. The following unnumbered transitional provision
- 2 is added to the Texas Constitution to read as follows:
- 3 TRANSITIONAL PROVISION. (a) In making the initial
- 4 appointments of public members of the board of trustees of the
- 5 Texas growth fund, the governor shall appoint two members for terms
- 6 expiring February 1, 1991, and two for terms expiring February 1,
- 7 1993.
- 8 (b) This provision expires September 1, 1989.
- 9 SECTION 5. This proposed amendment shall be submitted to the
- 10 voters at an election to be held November 8, 1988. The ballot
- 11 shall be printed to provide for voting for or against the
- 12 proposition: "The constitutional amendment to provide for the
- investment of the permanent university fund, the permanent school
- 14 fund, and public employee retirement systems in the Texas growth
- fund created by the amendment, which will directly create, retain,
- and expand job opportunity and economic growth in Texas."

President of	the Senate	Speaker of the House
I certify	that H.J.R. No	. 5 was passed by the House on July
1987, by the	following vote:	Yeas 144, Nays O, 2 present, not
ing.		
		-
		Chief Clerk of the House
I certify	that H.J.R. No.	5 was passed by the Senate on July
1987, by the	following vote:	Yeas 29, Nays O.
		Secretary of the Senate
EIVED:		
	Date	
Sec	retary of State	
	I certify 1987, by the ing. I certify 1987, by the	1987, by the following vote: ing. I certify that H.J.R. No. 1987, by the following vote:

Preside	ent of the Senate	Speaker of the House
I cer	tify that H.J.R. No.	$\frac{5}{(1)}$ was passed by the House on
Yeas 144,	Nays O, 2 present	1987, by the following vote: r not voting (4)
(0)		
		Chief Clerk of the House
I cer	tify that H.J.R. No.	was passed by the Senate on 1987, by the following vote:
Yeas <u>29</u> ,	Nays O	(7)
(0)		(/)
		Secretary of the Senate
RECEIVED:		
		-
	Date	
	Secretary of State	· · · · · · · · · · · · · · · · · · ·

**** Preparation: 'A;CT47;

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H. J. R. No		B	Mater
SECOND CALLED SESSION	HOUSE JOINT BEACH	<i>9</i> 1	
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in businesses	of the state to promote and	ent of certain st	ate funds
development of JUN 4 1987	the state.	encourage econo	IIIIC
JUN 4 1987	. Filed with the Chief Clerk.	JUN 30	1987 LAID ON TABLE TO CALL
		SUBJECT	LAID ON TABLE
Jun 22 1987	\bigcirc	DESCI	TO CALL
JUN 22 1301	. Read first time and referred to Commit	ttee on	
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3	Reported favorably (as substituted)	and sent to Printer at	12.00 Jan
JUN 25 1987			JUN 25 1987
-	2:37	m_	
	. Printed and distributed at $\frac{2.37}{6}$		
4			
11IN 9 5 1007 a	. Sent to Committee on Calendars at 🚤	4:01	
- JUN 23 1987 S	. Sent to Committee on Calendars at	7.01	
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JUL 16 1987	Road second time		
	of veas.	navs 40 Third Re	nding by a Record Vote
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· · 7	. Motion to reconsider and table the	vote by which H.J.R.	was ordered
4	engrossed prevailed (failed) by (Non-R	ecord Vote) (Record Vo	ote of
	yeas, nays, prese	nt, not voting).	
•			
	Read third time (amended) and finally		
	of yeas, nays,	present, not votin	g.
9	Caption ordered amended to conform to	body of resolution.	
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10	Motion to reconsider and table the	ote by which H.J.R.	was finally
γ* γ.' [']	adopted prevailed (failed) by a (Non-Re veas. navs. and		of

JUL 16 1987	11. Ordered Engrossed at //: 20 am
JUL 1 15 1987	12. Engrossed.
JUL 16 1987	13. Returned to Chief Clerk at
JUL 16 1987	14. Sent to the Senate.
JUL 1 6 1987	Chief elerk of the House
JUL 1 6 1987	STATE AFFAIRS 16. Read, referred to Committee on
JL 17 1987	17. Reported favorably
	18. Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	19. Ordered not printed.
JUL 1 9 1987	20. Regular order of business suspended by (a viva voce vote.) (a viva voce vote.) (a viva voce vote.) (a viva voce vote.)
	21. To permit consideration, reading and passage, Senate and Constitutional Rules suspended by vote ofyeas,nays.
<u>JŲL 19 1987</u>	22. Read second time passed to third reading by: yeas,

	23. Caption ordered amended to conform to body of bill.
JUL 1 9 1987	24. Senate and Constitutional 3-Day Rules suspended by vote of 29 yeas, nays to place bill on third reading and final passage.
JUL 1 9 1987	25. Read third time and passed by (a viva voce vote.) (
OTHER ACTION:	OTHER ACTION: Secretary of the Senate
2019,1987	26. Returned to the House.
JUL 19 1987	27. Received from the Senate (with amendments.)
	28. House (Concurred) (Refused to Concur) in Senate (Amendments) by a (Non-Record Vote) (Record Vote of yeas, nays, present, not voting).
	29. Conference Committee Ordered.
	30. Conference Committee Report Adopted (Rejected) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting).
Jul 19 1987	31. Ordered Enrolled at 7:10 pm

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81:1 M9 31 JUL 1881

HOUSE OF REPRESENTATIVES